People’s Plan Campaign for Preparation of GPDP
Economic and social transformation through GPDP in North Eastern states
17.11.2018
NIRD - NERC, Guwahati
- **SHGs and their federation are institutions of poor**
  - Inculcate saving habits amongst the women and increases access to financial credit
  - Improve socio-economic status of the women
  - Generate a sense of collective action
  - An appropriate and sensitive platform for addressing the needs of the women
  - **Governance and Development functions**
    - Access various institutions and improve their power of negotiation
    - Active role in implementation of various schemes
    - Preparation for and implementation of interventions of economic development and social justice
    - Participating in Gram Sabha and other platforms of the Panchayat.
COLLABORATION FOR RIGHTS BASED DEVELOPMENT

PRI

- Constitutional support
- Forum for direct Democracy
- Awareness about peoples’ issues
- Diverse possibilities of local solutions to problems
- Direct accountability to people
- Informal in nature and greater accessibility

CBO

- Members with common affinity
- Vehicles of mutual help and public action
- Vehicles for demand and access to public services
- Social Capital
- Exposed to organisational activities
<table>
<thead>
<tr>
<th>MoPR Directives</th>
<th>MoRD Directives</th>
</tr>
</thead>
<tbody>
<tr>
<td>▪ Letter from MoPR dated February 4th, 2016 to Principal Secretary/Secretary of Panchayati Raj Department of State/UTs</td>
<td>▪ Letter from MoRD dated April 22nd, 2016 to Principal Secretary/Secretary of Rural Development Department of State/UTs</td>
</tr>
<tr>
<td>▪ GPs to accord priority to SHGs in accessing common resources</td>
<td>▪ SHGs in consultation with GPs to prepare a Poverty Reduction Plan as a part of GPDP where demands of the SHGs will be given a priority</td>
</tr>
<tr>
<td>▪ SHGs to be involved in delivery of services</td>
<td>▪ GPs to use SHG network for strengthening Gram Sabha</td>
</tr>
<tr>
<td>▪ SHGs to prepare and submit Micro Credit Plan to the GP which will be incorporated with GPDP</td>
<td>▪ Promote SHGs for community monitoring, service delivery and implementation of developmental initiatives</td>
</tr>
<tr>
<td>▪ SHGs to be engaged in Gram Sabha processes from publicity, facilitation to documentation</td>
<td>▪ Facilitate quarterly joint meetings of SHGs and PRIs for discussing the various demands of the federations</td>
</tr>
</tbody>
</table>
Kudumbashree Network - Structure

- Community Development Society (CDS) – Panchayat Level
- Area Development Society (ADS) – Ward level
- Neighbourhood Groups (NHG) - Neighbourhood level
Women Construction Groups

52 Women Construction Groups completed construction works worth Rs. 80 Lakhs.

For more details, log on to www.kudumbashree.org/page/350

IT Units

315 women from 63 IT units are engaged in data entry works of various government departments.

For more details, log on to www.kudumbashree.org/page/350

Cafe Kudumbashree

166 Cafe Units engaged in activities like Catering, Food Fest, Street food vending, and other kinds of eateries

House Keeping Services

122 Kudumbashree women engaged in House Keeping Services in Cochin Shipyard, Reserve Bank, Regional Cancer Centre, Malabar Cancer Centre
Plastic recycling unit
Homestay units

Bio fertiliser unit
THE KUDUMBASHREE ADVANTAGE

01 Universal Coverage

02 Huge Social Capital

03 Availability of Efficient leadership at the Neighbourhood Level

04 Community Based Identification of the Beneficiaries

05 Efficient partner institution of the Panchayath planning process
<table>
<thead>
<tr>
<th>STEPS IN PLANNING</th>
<th>ROLE OF KUDUMBASHREE NETWORK</th>
</tr>
</thead>
<tbody>
<tr>
<td>Information dissemination on peoples planning</td>
<td>Kudumbashree community structure as the medium of information transmission.</td>
</tr>
<tr>
<td>Situational Analysis</td>
<td>Active participation of Kudumbashree network in the process</td>
</tr>
<tr>
<td>Working groups</td>
<td>One member from CDS is a member of each working group</td>
</tr>
<tr>
<td>Gram Sabha</td>
<td>Kudumbashree network for gram sabha mobilisation and ensuring active participation</td>
</tr>
<tr>
<td>Beneficiary identification</td>
<td>Beneficiaries for each schemes and entitlement are identified through Kudumbashree network.</td>
</tr>
<tr>
<td>Importance of CDS in ‘poverty reduction’ working group</td>
<td>CDS chairperson is the member of poverty reduction working group</td>
</tr>
<tr>
<td>Womens component plan</td>
<td>10% of the plan fund at the panchayat exclusively for women, which is rooted through Kudumbashree network</td>
</tr>
<tr>
<td>Evaluation committee</td>
<td>Demand plan from Kudumbashree network is vetted at Evaluation committee.</td>
</tr>
</tbody>
</table>
KUDUMBASHREE AS NATIONAL RESOURCE ORGANISATION (NRO)

- Kudumbashree was recognised as a National Resource Organization (NRO) by the Ministry of Rural Development (MoRD), Government of India.

- Since then, Kudumbashree National Resource Organisation (KS-NRO) has been supporting State Rural Livelihood Missions (SRLMs) across India for providing implementation support in two major domains:
  - **Panchayati Raj Institutions – Community Based Organizations (PRI-CBO) Convergence Project**: Working together of women’s institutions with local governments to enhance governance
  - **Micro-Enterprise Consultant (MEC) Project & Start-up Village Entrepreneurship Programme (SVEP)**: Micro Enterprise Development approach through community based support system
NRO Partnerships

* 19 partner-States & 1 Union Territory
* Special projects in Sikkim, Goa & Lakshadweep
PRI-CBO Convergence Project

Panchayats Working Together with Community Based Organizations of Women

Gram Sabha mobilisation by SHG women in Barhampur Block, Assam
WHY SHOULD PRI WORK WITH THE SHG NETWORK

1. Increasing the efficiency and reach of poor centric programmes, through bringing collectives of the poor to engage in the governance process

2. Better participatory planning by the Panchayat along with the community organization network; democratic capabilities are the basic skills needed

3. Increased capability of the CBOs to demand for entitlements; empowered community is the basic feature that will ensure this

4. Democratically conscious community to help strengthen and sustain local government institutions

LOGIC OF COMING TOGETHER
<table>
<thead>
<tr>
<th>Capacity Building and Mobilization</th>
<th>Cadre Development</th>
<th>Planning Tools</th>
<th>Convergence Platform</th>
</tr>
</thead>
<tbody>
<tr>
<td>Training and Strengthening SHG and its federations</td>
<td>Selection and Capacity Building of Mentors from Kerala</td>
<td>Participatory Assessment of Entitlements (PAE)</td>
<td>Village Organization Coordination Committee (VOCC)</td>
</tr>
<tr>
<td>Training and Strengthening VO subcommittees</td>
<td>Selection and placing of trained cadre Local Resource Group a every Gram Panchayat</td>
<td>Entitlement Access Plan (EAP)</td>
<td>Gram Panchayat Coordination Committee (GPCC)</td>
</tr>
<tr>
<td>Activating Gram Panchayat , Gram Sabha and its committees</td>
<td>Selection and Capacity Building of Internal Mentors for scale up to other areas in the state</td>
<td>Gram Panchayat Poverty Reduction Plan (GP2RP)</td>
<td></td>
</tr>
<tr>
<td>Activities such as Vulnerability Mapping, Balasabha, and Gender</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Initiatives to work toward social and gender just society</td>
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</tbody>
</table>
In a letter from Secretary, MoPR dated 13th August, 2018, it was mandated that the process of GPDP will be participatory. Inclusion of SHGs in GPDP plan preparation is also mentioned.

Gram Sabhas are going to be conducted from 2nd October 2018 to 31st December 2018 for preparation of GPDP.

In a letter from MoRD dated 7th September, 2018 it was mandated that the SRLMs will ensure that the demand plan will be prepared by the SHG network and presented in the GPDP Gram Sabhas.

A template for Poverty Reduction Plan (SHG demand plan) was prepared and circulated to the SRLMs.
TimeLine of PRI-CBO Convergence Project in North East States

2014
- ASSAM - PHASE 1

2015
- TRIPURA - PHASE 1

2016
- ASSAM - PHASE 2

2017
- MANIPUR
- MIZORAM
- TRIPURA - PHASE 2

2018
- MANIPUR
- MIZORAM
- TRIPURA - PHASE 2

2019
- ASSAM - PHASE 3
## COVERAGE OF PRI-CBO CONVERGENCE PROJECT IN NORTH EAST

<table>
<thead>
<tr>
<th>State</th>
<th>Districts</th>
<th>Blocks</th>
<th>Gram Panchayats / Village Councils</th>
<th>No of members of Local Resource Group</th>
<th>Number of SHG</th>
</tr>
</thead>
<tbody>
<tr>
<td>Assam</td>
<td>11</td>
<td>25</td>
<td>176</td>
<td>542</td>
<td>8287</td>
</tr>
<tr>
<td>Manipur</td>
<td>2</td>
<td>4</td>
<td>56</td>
<td>226</td>
<td>774</td>
</tr>
<tr>
<td>Tripura</td>
<td>4</td>
<td>12</td>
<td>294</td>
<td>224</td>
<td>6241</td>
</tr>
<tr>
<td>Mizoram*</td>
<td>1</td>
<td>2</td>
<td>38</td>
<td></td>
<td>467</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>15</strong></td>
<td><strong>41</strong></td>
<td><strong>564</strong></td>
<td><strong>992</strong></td>
<td><strong>15769</strong></td>
</tr>
</tbody>
</table>

*Note: Project in Mizoram started only in October 2018 and this presentation does not reflect the data from Mizoram*
STEPS IN MOBILISATION FOR GRAM SABHA AND GPDP
LRG ORIENTATION ON GPDP AND GRAM SABHA IN TRIPURA

BLOCK LEVEL LRG ORIENTATION ON GPDP AND GRAM SABHA IN KEIRAO, MANIPUR
Meeting with VO regarding Gram Sabha and its planning along with Local Cadre in Assam
Gram Sabha discussion in VO meetings in Tripura

Orientation on GPDP at the VLF level at Top Naoria Panchayat in Manipur
LRGs, VO representatives and VOCC preparing for the entitlement demand presentation for Gram Sabha in Assam

Data collection at SHG level by LRGs at Top Dussara Panchayat in Manipur
Meeting with the AAW, ASHA conducted by VLF about GPDP and Gram Sabha in Manipur

Meeting with the Pradhan at Angtha Panchayat before Gram Sabha in Manipur
Mobilization Campaign for Gram Sabha in Manipur and Tripura
Top Left: CBO representatives pasting the handmade posters regarding Gran Sabha in the villages of Halwagaon GP, Barhampur block, Assam

Top Right: CBO representatives cleaning Gram Panchayat premises as preparation for Gram Sabha in Assam
Snippets of 2nd October, 2018 Gram Sabha in Assam
VO representatives presenting the entitlement demands in Gram Sabha, Salpara GP, Lawkhowa Block, Assam

VLF representatives submitting the Demand proposal to the Pradhan at Top Dussara, Manipur
Gram Panchayat Poverty Reduction Plan (GP2RP) for GPDP
Setting the context for GP2RP

- Develop a dedicated community cadre as Facilitators
- Increase the knowledge and awareness of the community
- Preparation of an Entitlement Status Report with ownership of SHGs
- Strengthening of Institutions through constant engagement
Why Gram Panchayat Poverty Reduction Plan (GP2RP) ?

01. To prepare a comprehensive demand plan from the community that aims at local development that has to be integrated into GPDP.

02. To develop the capacity of the SHG’s and its federations.

03. To strengthen the interface between Panchayat, departments and the SHG.
Components of GP2RP

- **Inclusion Plan**: Inclusion of vulnerable households into SHG federation
- **Entitlement Plan**: Demands for various government entitlements like MGNREGS, SBM, NASP, PMAY, Health Card and other relevant state schemes
- **Livelihoods Plan**: Livelihood enhancing through Framing, Animal husbandry, Micro enterprise and skill training. Credit plan is also prepared
- **Infrastructure Development Plan**: Demand of new infrastructure and renovation of existing infrastructure
- **Resource Development Plan**: Protection and development of natural resources
Evolution of Demand plan preparation

- Formation of Institutional platforms
- Participatory assessment of entitlements and Entitlement access plan
- Capacity building of the Local cadre
- Capacity building of SHGs and its federations
- Awareness generation and knowledge creation
- Capacity building of PRI
Formats of GP2RP

- SHG Register
- SHG plan
- VO register
- VO plan
- GP Register
- GP plan

SHG level
- Inclusion Plan
- Entitlement Plan
- Livelihoods Plan

VO Level
- Consolidation and Prioritisation of SHG Plan
- Infrastructure Plan
- Resource Plan

GP level
- Consolidation and prioritisation of the VO plan
• Discussion with SRLM and SIRD
• Trainings for the community cadre on demand plan preparation
• Training for the SHG representatives on demand plan preparation
• Planning with cadres
• SHG level demand register and plan preparation
• VO level demand consolidation and mapping
• GP level consolidation
• Approval of demand plan in Gram Sabha
• Integration of demand plan into GPDP
Discussions with SRLM and SIRD

Discussion regarding the preparation of the demand plan.

Meeting to finalise on the roll out of the demand plan preparation and also to finalise the dates of Gram sabha.
Different cadres under PRI-CBO convergence project is trained on preparation of the demand plan.

The facilitators of the demand plan preparations are the cadres. These cadres are given two day training with class room session and field session on the preparation of GP2RP. After the training the cadres are the ones who give training to the CBO representatives. No external trainers are involved in the process.
Training for the SHG representatives

2 representatives from each SHG is trained on preparation of Demand plan at SHG level

The basic plan is completely prepared by SHS’s. The demand register that is prepared in SHG is kept at SHG level to check the progress of the demand prepared. This is also a capacity building exercise for SHGs.
Plan of rolling out GP2RP is prepared along with the cadres.

This planning is conducted with cadres to finalise the demand plan preparation of each Panchayat. Number of SHGs and VOs are considered to plan the demand plan preparation.
This is the basic step of collecting demand plan from each SHG household. The two facilitators, who received the training on preparation of demand plan will prepare the plans of each household in the SHG meeting. Entitlements, Social inclusion and Livelihood plan is prepared at the SHG level. This plan plan preparation also serves as an awareness generation module, where facilitators talk about the schemes and entitlements from Panchayat and other departments.
Each VO will have a consolidated plan of:
• Social inclusion
• Entitlements
• Livelihood
• Infrastructure Map
• Resource Map

The plan that are prepared at the SHG level will be prioritised and consolidated at the VO level. A consolidated beneficiary list is made for each VO as part of the demand plan preparation. Infrastructural and resource needs of the village is mapped by the VO to include it into the demand plan.
**Mapping Exercise**
Village maps the infrastructure needs and resource needs of their respective village. This mapping is conducted on the behalf of PRI members.

**Infrastructure Mapping**
The new infrastructure for the village and the infrastructures that need to be renovated are mapped by village for their village.

**Resource Mapping**
Demand regarding the protection and conservation of the natural resources are mapped in this session. Rain water harvesting and plantations are also part of resource mapping.

**Prioritisation of infrastructural and resource needs**
After the infrastructure and resource mapping, the infrastructural and resource needs are prioritised based on the needs of the village with the help of PRI.
Preparation of the final demand plan for the panchayat.

The demands from each VO are consolidated, prioritised at the panchayat level by the CBO.
Participatory Assessment Tools

Participatory Assessment of Entitlements

Entitlement Access Plan
Snippets of Gram Sabha from Manipur
Toolkit and CPC manual
Kudumbashree-National Resource Organization

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